

Message Text

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ORIGIN EUR-25

INFO OCT-01 ISO-00 PM-07 SSO-00 IGA-02 SS-20 SP-03 INR-10

INRE-00 L-03 NEA-14 RSC-01 /086 R

DRAFTED BY EUR/TUR:RSDILLON:PM/SAS:RTGREY:CF

APPROVED BY EUR:WSTABLER

PM/SAS - MR LADD

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FM SECSTATE WASHDC

TO AMEMBASSY ANKARA IMMEDIATE

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E.O. 11652: GDS

TAGS:MASS, TU, US

SUBJECT:FY 74 TURKISH MAP PROGRAM

REF: (A) ANKARA 4462; (B) ANKARA 4423

1. TURKISH FY 74 MAP PROGRAM HAS TWO PORTIONS: A "DOLLAR LINE," WHICH IS O AND M ACCOUNT OF APPROXIMATELY 20 MILLION DOLS. CONTROLLED BY JUSMMAT IN ANKARA; REMAINDER (APPROXIMATELY 28 MILLION DOLS.) IS CONTROLLED IN WASHINGTON. JUSMMAT HAS UNTIL 30 DECEMBER TO SUBMIT REQUISITIONS AGAINST "DOLLAR LINE" OR MONEY IS DEOBLIGATED AND REVERTS TO TREASURY. DOD HAS UNTIL 30 JUNE TO PLACE ORDERS AGAINST WASHINGTON PORTION OF MAP PROGRAM BEFORE MONEY IS LOST.

2. WE CANNOT FREEZE PLACEMENT OF ORDERS FOR WASHINGTON PORTION OF FY 74 MAP. DOD OBLIGATES MAP PROGRAM BY PLACING ORDERS WITH THE SERVICES. THE OBLIGATING DOCUMENT IS BOTH AN OBLIGATION AND A DIRECTIVE TO SUPPLY. DOD ACCOUNTING PROCEDURES REQUIRE THAT MAP FUNDS BE OBLIGATED

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WHEN AN ORDER IS ISSUED. DOD AND GAO AUDITORS HAVE RULED

ON PREVIOUS OCCASIONS THAT OBLIGATING WITHOUT ORDERING IS AN ATTEMPT TO CIRCUMVENT LEGISLATIVE INTENT BY PIGEONHOLING FUNDS. HENCE THE ONLY WAY TO FREEZE THE PROGRAM WOULD BE TO DEOBLIGATE FUNDS ALLOCATED TO IT. (THIS IS NOT A CLEARCUT LEGISLATIVE REQUIREMENT, BUT IS

RATHER A GAO RULING WHICH WOULD BE SUFFICIENTLY DIFFICULT TO CHANGE THAT WE DO NOT BELIEVE IT COULD BE DONE QUICKLY, IF AT ALL.)

3. THEREFORE IN ANKARA YOU HAVE THE OPTION OF CONTROLLING ORDERS AGAINST "THE DOLLAR LINE," AT LEAST UNTIL DECEMBER 30. HERE WE HAVE THE OPTION OF: (A) CANCELLING ORDERS AND THEREFORE DEOBLIGATING FUNDS EFFECTIVE JUNE 30; OR (B) ALLOWING EQUIPMENT TO ENTER PIPELINE.

4. WE PREFER OPTION (B) BECAUSE EQUIPMENT PURCHASED THIS YEAR WILL NOT IN MOST INSTANCES ARRIVE IN TURKEY FOR SEVERAL MONTHS AND IN CASE OF MAJOR ITEMS NOT FOR AS LONG AS TWO YEARS. WE WOULD STILL HAVE THE OPTION OF CANCELLING SHIPMENTS SHOULD WE WISH IN THE LATE SUMMER OR EARLY FALL, ALTHOUGH, AS YOU KNOW FROM PREVIOUS EXPERIENCE, THIS CAN BE COMPLICATED. DOD ASSURES US, HOWEVER, THAT COMPUTERIZED CONTROLS ARE SUCH THAT THE PROCESS OF ORDERS CAN BE MONITORED AND THEY CAN BE CANCELLED UP TO THE TIME SHIPMENTS LEAVE THE U.S. TITLE TO INDIVIDUAL ITEMS DOES NOT PASS UNTIL GOODS ARE ACTUALLY DELIVERED IN TURKEY. (FURTHERMORE, DECISION FINALLY TO CANCEL SHIPMENTS COMPLETELY COULD BE TAKEN ONLY AFTER HIGH LEVEL REVIEW IN WASHINGTON.)

5. IN ALL OF THIS YOU SHOULD KEEP IN MIND THE PROBLEM OF HIGH PRIORITY NEEDS COMPETING FOR SCARCE MAP RESOURCES AND FACT THAT DESPITE OUR BEST EFFORTS ANY MONEY NOT OBLIGATED LATE IN FISCAL YEAR MAY BE USED ELSEWHERE.

6. WHAT ARE YOUR RECOMMENDATIONS? SISCO

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, MILITARY EQUIPMENT, MILITARY ASSISTANCE PROGRAMS, FUND ACCOUNTING
Control Number: n/a
Copy: SINGLE
Draft Date: 11 JUN 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: izenbei0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE123485
Document Source: CORE
Document Unique ID: 00
Drafter: RSDILLON:PM/SAS:RTGREY:CF
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740150-0527
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740655/aaaabuyn.tel
Line Count: 98
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: SECRET
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: STADIS
Reference: (A) ANKARA 4462; (B) ANKARA 4423
Review Action: RELEASED, APPROVED
Review Authority: izenbei0
Review Comment: n/a
Review Content Flags:
Review Date: 27 AUG 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 AUG 2002 by elyme>; APPROVED <14 FEB 2003 by izenbei0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: Y 74 TURKISH MAP PROGRAM
TAGS: MASS, TU, US
To: ANKARA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005